# M-35 Application for Marine Highway Corridor Designation



All materials are available online at: www.iowadot.gov/TIGER14-river

#### SUPPLEMENTAL MATERIALS

- » Letters of Support
- » USACE Priority Project List
- » TIGER Planning Grant Application Cost-Benefit Economic Analysis
- » Iowa Department of Transportation's "U.S. Inland Waterway Modernization Reconnaissance Study" April 2013
- » Iowa Department of Transportation's Lock and Dam Modernization Handout
- » Iowa Department of Transportation's UMRS Action Plan Workshop Summary
- » M-35 Application for Marine Highway Corridor Designation

The Honorable Paul N. Jaenichen Sr. Administrator
U.S. Department of Transportation
Maritime Administration
West Building
1200 New Jersey Avenue, SE
Washington, DC 20590

#### Dear Administrator Jaenichen,

The Marine Highway Initiative is an essential program in establishing the importance of the nation's inland waterway system as a safe, environmentally responsible and capacity efficient mode of transportation. However, even being a critical corridor, the M-35 has yet to be recognized among the Marine Highway network.

Sponsoring state department of transportations (DOTs) have joined together in submitting this application to the U.S. DOT Maritime Administration (MARAD) for consideration of establishing a Maritime Corridor linkage along the Mississippi River, from St. Louis, Missouri to St. Paul, Minnesota. We have been informed and take pride in this being the first time that five states will come together to submit a unified application for a Marine Highway designation.

The M-35, which can commonly be referred to as the "Waterway of the Saints" Marine Highway Corridor, will provide a much needed link between the Upper Mississippi River and the existing M-55 Corridor. The Corridor's linkage to the M-55 Corridor will provide a direct water route to the Gulf of Mexico from the Upper Midwest. The designation of the Upper Mississippi as the M-35 Maritime Highway connects seamlessly into the existing U.S. transportation system, assisting efforts in relieving landside congestion, reducing air emission, and increasing the efficiency of other surface transportation modes.

As you are aware, receiving Marine Highway designation provides access to crucial knowledge and resources for terminals along the corridor by receiving technical assistance and consultation from the Maritime Administration. Furthermore, Marine Highway designation acts as an important federal endorsement for supporting economic development and increasing the potential of future federal funding awards. The Upper Mississippi has long been a valued link of the inland waterways system, servicing the export and import industries of mid-western commodities globally. Establishing such a designation to the M-35 Corridor will provide benefits to locating adjacently to our region's inland waterways and maintaining navigable channels.

We respectfully encourage you to grant Marine Highway designation to the M-35 Corridor.

Sincerely,





Ann L. Schneider, Secretary
Illinois Department of Transportation



Sign: Aul 16005000 Date: 2/5/14\_

Paul Trombino III, Director Iowa Department of Transportation



Sign: Compage Date: 2/7/14

Charles A. Zelle, Commissioner Minnesota Department of Transportation



Dal Brachels Date: 02-14-14

David Nichols, Director

Missouri Department of Transportation



gn: VVCGOVCV

Date: February 10, 2014

Mark Gottlieb, Secretary
Wisconsin Department of Transportation

### M-35 "Waterway of the Saints"

# Application for Marine Highway Corridor Designation to Maritime Administration Division of U.S. DOT

Co-Sponsors:



Illinois Department of Transportation



Iowa Department of Transportation



Minnesota Department of Transportation



Missouri Department of Transportation



Wisconsin Department of Transportation

Application Date: February 14, 2014

#### **TABLE OF CONTENTS**

EXECUTIVE SUMMARY	3
SPONSORS	5
SUPPORTERS & INVOLVED PARTIES	6
CORRIDOR DESCRIPTION	6
LANDSIDE CORRIDOR SERVED	7
SURFACE TRANSPORTATION CORRIDOR SERVED	7
PASSENGERS & FREIGHT	7
CONGESTION REDUCTION	11
PUBLIC BENEFITS	15
SYSTEM IMPEDIMENTS	19
APPENDIXES	

Appendix 1 – Listing of Statistical Areas within the Area of Influence for the M-35 Corridor of the Saints Marine Highway Corridor

Appendix 2 – Mid-America Freight Coalition Interstate 35 Corridor Draft Profile

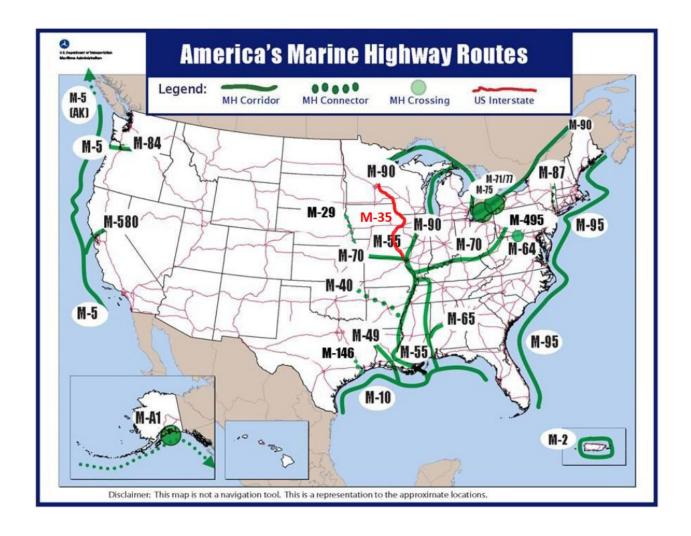
Appendix 3 - Mid-America Freight Coalition Interstate 94 Corridor Draft Profile

#### **PREFACE**

Sponsoring state department of transportation agencies (DOTs) have joined together in submitting this application to the U.S. DOT Maritime Administration (MARAD) for consideration of establishing a Maritime Corridor along the Mississippi River from St. Louis, Missouri to St. Paul, Minnesota. All state DOTs whose state is adjacent to this corridor have agreed to sponsor this application knowing that such a corridor designation is an essential step toward giving this waterway recognition among the navigable inland waterway system in the United States. It is important to note that sponsorship of this corridor should not be viewed as giving an endorsement or preference of one transportation mode over another, but rather sponsors acknowledge that designation of this inland waterway as a Maritime Corridor is a necessary step toward planning for one transportation system that supports operations and connections among all modal networks. The designation of the Upper Mississippi as the M-35 Maritime Highway connects seamlessly into the existing U.S. transportation system, assisting efforts in relieving landside congestion, reducing air emission, and increasing the efficiency of other surface transportation, such as railways. Once integrated, this corridor will serve to provide a serviceable, effective, and sustainable transportation alternative among landside modal options.

#### **EXECUTIVE SUMMARY**

The M-35, which can commonly be referred as "Waterway of the Saints" Marine Highway Corridor will provide a much needed link between the Upper Mississippi River and the existing M-55 Corridor. The M-35 Corridor will run from Lock 1 at St. Paul-Minneapolis, Minnesota on the Mississippi River the confluence of the Mississippi and Illinois Rivers in Grafton, Illinois, where the M-55 Corridor begins. The Corridor's linkage to the M-55 Corridor will provide a direct water route to the Gulf of Mexico from the Upper Midwest. The proposed route of the M-35 Corridor is highlighted in red on the map below, showing how the Corridor will become part of the existing system of established Marine Highway Corridors and assisting in congestion relief along I-35 and I-94 corridors.



With Upper Mississippi River infrastructure (locks and dams) in dire need of updating, the designation of the Corridor and the associated potential for increased economic activity will provide a much needed focus for revitalization of this critical segment of the Inland Waterways System. This designation will also provide greater opportunities for enhanced planning and possible programming for port and terminal projects along the Upper Mississippi River. A Marine Highway Corridor designation is one of a number of steps toward enhancing the viability of the waterway transportation along the Upper Mississippi River. Each respective state DOT sponsors are supportive of taking a more innovative and intermodal approach to transportation in their strategic plans and the designation of the M-35 Corridor can play an integral role in helping the state DOT's achieve the goal of improving freight mobility in the Upper Mississippi River Basin region.

#### **SPONSORS**

The M-35 Corridor of the Saints sponsors and their respective POC's are:

Illinois Address: 2300 South Dirksen Parkway

Department of Transportation Springfield, Illinois 62764

POC: Kevin Schoeben, Phone: (217) 557-5434

Email: Kevin.Schoeben@Illinois.gov

Iowa Address: 800 Lincoln Way

Department of Transportation Ames, IA 50010

POC: Garrett Pedersen, Phone: (515) 239-1520

Email: garrett.pedersen@dot.iowa.gov

Minnesota Address: 395 John Ireland Blvd., Mail Stop 470

Department of Transportation St. Paul, MN 55155

POC: Dick Lambert, Phone: (651) 366-3683

Email: dick.lambert@state.mn.us

Missouri Address: Multimodal Operations, P.O. Box 270

Department of Transportation Jefferson City, MO 65102

POC: Cheryl Ball, Phone: (573) 526-5578

Email: Cheryl.Ball@modot.mo.gov

Wisconsin Address: 4802 Sheboygan Ave, P.O. Box 7914

Department of Transportation Madison, WI 53707-7914

POC: Sheri Walz, Phone: (608) 267-9319

Email: SheriA.Walz@dot.wi.gov

#### SUPPORTERS & INVOLVED PARTIES

Inland Rivers Ports and Terminals Association (Supporting Party)

The IRPT is a national trade association with a mission "To provide opportunity and a platform for inland river port and terminal professionals to improve their businesses through networking and developing key strategic alliances and to inform policy makers on the needs and economic impacts of our industry." Memberships are purchased by a number of groups, who then elect a Board of Directors to represent each of the nation's river basins. Members include private businesses such as port and terminal owners/operators, port authorities, towing companies, insurers, surveyors and engineers, as well as public entities such as government agencies and educational institutions. Because the IRPT supports collaboration with the Maritime Administration and promotes the benefits of inland waterway transit as an economically and environmentally advantageous solution to freight transportation issues, they are a strong supporter of the M-35 "Waterway of the Saints" Corridor application.

Upper Mississippi River Basin Association (Supporting Party)

UMRBA is a regional interstate organization formed by the Governors of Illinois, Iowa, Minnesota, Missouri, and Wisconsin to coordinate the states' river-related programs and policies and work with federal agencies that have river responsibilities. UMRBA is involved with programs related to commercial navigation, ecosystem restoration, water quality, aquatic nuisance species, hazardous spills, flood risk management, water supply, and other water resource issues. The purpose of the UMRBA Association is to facilitate dialogue and cooperative action regarding water and related land resource issues. UMRBA's participation is key to facilitating common resources, as the M-35 will be a multi-state coordinated effort along with various federal agencies.

#### CORRIDOR DESCRIPTION

The M-35, "Waterway of the Saints" is anchored in the north by the Greater Twin Cities (Minneapolis-St. Paul-Bloomington) Metropolitan Statistical Area (MSA) in east-central Minnesota, which encompasses eleven counties in Minnesota and two in Wisconsin. It is the 15<sup>th</sup> largest MSA, with a population of 3.4 million. The MSA includes the city of Minneapolis, MN and the Minnesota state capital of St. Paul, MN. The greater Twin Cities area lies within close proximity to a large percentage of the U.S. population and several major Midwestern metropolitan areas, including Chicago, Kansas City, Milwaukee, and Omaha. The Greater Twin Cities boasts the second largest economy in the Midwest, following Chicago, Illinois.

The M-35 "Waterway of the Saints" is anchored in the south by the Greater Saint Louis Metropolitan Statistical Area (MSA) in north-east Missouri which encompasses eight counties in Illinois and eight counties in Missouri. The MSA includes the City of Saint Louis, MO and East Saint Louis, IL. The greater Saint Louis Area lies in close proximity to a large percentage of the

U.S. population and several major Midwestern metropolitan areas, including Chicago, Kansas City, Indianapolis, Cincinnati, Nashville, Memphis, and Little Rock.

The complete listing of statistical areas (economic areas of influence) for the M-35 "Waterway of the Saints", are identified in Appendix 1.

#### LANDSIDE CORRIDOR SERVED

The M-35 Corridor will aim to provide modal options in term of congestion relief to Interstates I-35, I-94, and the Avenue of the Saints, which is a 563-mile-long highway that connects St. Paul, Minnesota, and St. Louis, Missouri. This includes Interstate 35 in Minnesota and across Iowa's border, along with State Route 27 through Iowa, which connects with Missouri State Route 27 and eventually U.S. Route 61. Other interstates in the region include I-29, I-39, I-74, I-80 and I-90.

The M-35 Corridor will also intend to provide congestion relief to the following railroads: Union Pacific, DM&E, Canadian Pacific, Canadian National and Burlington Northern Santa Fe Railroads.

#### SURFACE TRANSPORTATION CORRIDOR SERVED

The Upper Midwest region, Upper Mississippi River Basin, and Great Lakes region are the area's most directly served by the Corridor. Minnesota, Illinois, Iowa, Missouri and Wisconsin all border the Mississippi River along the Corridor's planned route. Other neighboring states such as Ohio, Indiana, North Dakota, South Dakota, Kansas and Nebraska will also be positively affected by the regional benefits of the M-35 "Waterway of the Saints" Marine Highway Corridor.

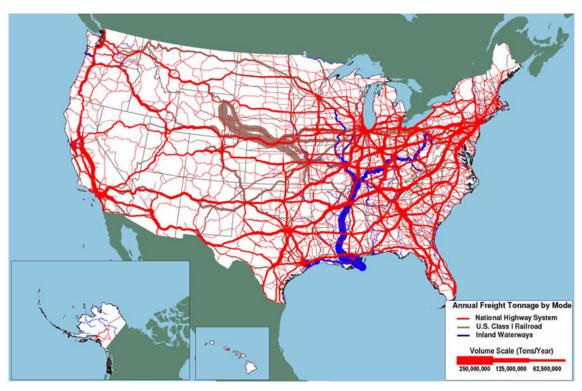
#### **PASSENGERS & FREIGHT**

While, the establishment of this corridor is primarily intended to provide modal options for freight, it also serves passengers travelling on roads potentially having the added benefit of reduced congestion and improved safety. Due to the size and weight of freight trucks, combined with the fact that they typically travel on interstate highways at high speeds, crashes involving freight trucks tend to result in more passenger vehicle fatalities when they occur (Blower & Woodroffe). Less freight on the road translates into safer roads because there will be less congestion and fewer fatal crashes. In addition, because heavy freight comprises a greater percentage of traffic near intermodal hubs, which are typically located in urban areas, these areas will particularly benefit from congestion relief (VTPI).

The map below highlights the differences between modes in terms of annual freight tonnage. Although tonnage on inland waterways tapers off as it heads north towards the Twin Cities, tonnage on highways in the Greater Twin Cities reaches roughly 62.5 million tons per year. This

discrepancy demonstrates an opportunity for the Upper Mississippi River to take on higher freight volumes via barge and to reduce roadway traffic and congestion.

## Tonnage on Highways, Railways, and Inland Waterways 2007 (U.S.Dot)



#### STATE-BY-STATE FREIGHT BENEFITS

Minnesota - Freight tonnage on Minnesota's five Mississippi River ports totaled 10.7 million net tons in 2012, with annual tonnages ranging from 8 to almost 13 million since 2005. Agricultural products are the state's top river-transported commodity, with 60 percent of agricultural exports being shipped by barge. Foreign grain demand affects annual tonnage numbers, as does diversion to ethanol production, current freight rates, seasonal flooding, low water, and ice conditions. Currently, commercial barges are subject to a \$0.20 per gallon fuel tax and are also required to fund half of Federal lock construction costs. The 29 locks already in operation on the Upper Mississippi River are maintained by the U.S. Army Corps of Engineers. Because agricultural products are exported internationally from Minnesota, connectivity to international trade routes is crucial to state commerce. The Corridor will promote international trade to and from the Greater Twin Cities by establishing a strong link to the Gulf of Mexico and the transportation connections available there. It will also serve to curb or even reverse the trend of decreasing shipments into and out of Minnesota ports over the last decade (MnDOT).

Because water transportation is generally slower than other modes and sometimes less reliable, it tends to attract shipments that are less time-sensitive and lower in value but larger in weight and quantity, such as bulk and semi-manufactured materials. Aside from agricultural products, major commodities and materials handled by Minnesota's Mississippi River ports include coal, salt, cement, minerals, steel, fertilizer, petroleum, molasses and scrap metal.

<u>Wisconsin</u> – The State of Wisconsin borders 231 miles of the Upper Mississippi River. The river provides an important transportation link for the shipment of grain and the receipt of coal for this area. The state also borders the St. Croix River (Lake St. Croix), which in 2008 carried just less than 300 thousand tons of commodities worth about \$50 million on its 24.5 navigable miles. There are ten 110' x 600' navigation locks and dams, all built in the 1930's on the Mississippi River bordering Wisconsin. An analysis of the waterborne commerce data for the State of Wisconsin shows that 690 thousand tons of commodities were shipped on the river system out of the state. Almost all of this tonnage consisted of grain. Docks in the state received 3.7 million tons, with coal being the primary commodity. In 2008, the 4.4 million tons shipped to and from Wisconsin had a value of \$305 million. Wisconsin docks shipped commodities by barge to 8 states and received commodities from 10 other states. (Source: USACE Waterborne Commerce Statistics)

Iowa – Overall, Iowa moved 453 million tons of freight across all modes on its state network in 2010 (FAF). Iowa's top three domestic trading partners when it comes to exports all border the Mississippi River in Minnesota, Illinois and Louisiana. This Corridor would enhance foreign trading as Iowa's largest trading partners are currently Canada and Mexico. The State of Iowa borders 312 miles of the upper Mississippi River. This area is a vital segment of the Inland Waterway System, providing an economic transportation link from the upper Midwest to the lower Mississippi Valley and the Gulf of Mexico. There were 60 barge terminals in Iowa that shipped and received tonnage in 2010, 55 were on the Mississippi River. All but one of the main locks located along lowa's Mississippi River border have a 110-foot by 600-foot chamber. Keokuk is the northernmost port on the Mississippi River that is open to barge traffic throughout the winter. In total there are 11 navigation locks and dams on the Mississippi River bordering Iowa. An analysis of the waterborne commerce data for Iowa shows that 6.7 million tons of commodities were shipped on the river system out of the state. Over 77% of this tonnage (5.1 million tons) consisted of grain, mostly corn and soybeans. Docks in the state received over 2.8 million tons, with coal being the primary commodity. Over 1.5 million tons moved within the state. In 2008, the 11.1 million tons shipped to, from and within lowa had a value of almost \$1.9 billion. Iowa docks shipped commodities by barge to 15 states and received commodities from 16 other states. There were 56 manufacturing facilities, terminals, and docks in Iowa that shipped and received tonnage in 2008. Trade growth on the Mississippi River system is projected to increase 83 percent by 2039.

(Source: USACE Waterborne Commerce Statistics)

<u>Illinois</u> – In the year 2010, 1.26 billion tons of goods moved from, to and within the state of Illinois, with 11 percent of those moving on waterways (FAF). Illinois is the 5th largest state by population with a total of 12.9 million residents, 12.3 million of those live within 100 miles of the major inland waterways, which include the Mississippi, Ohio and Illinois Rivers. In total there are approximately 317 manufacturing facilities, terminals, and docks on the inland navigation system in Illinois. The inland navigation system bordering the State of Illinois utilizes fifteen locks, stretching over 580 miles on the Upper Mississippi River. Three deep draft harbors (Waukegan, Chicago, and Calumet) provide access to domestic and international markets via the Great Lakes and St. Lawrence Seaway.

In 2011 the predominate commodity being shipped from the state of Illinois was coal at 37 million tons, grain shipments for domestic consumption were a close second at 24 million tons, followed by petroleum a distance third at 8 million tons. The state of Illinois ships out of the state nearly 4 tons for every ton the state receives. In total the Mississippi River within the State of Illinois moves 37.4 million tons, totaling \$9.2 billion.

(Source: USACE Waterborne Commerce Statistics)

Missouri – The state of Missouri borders 488 miles of the Mississippi River, including 361 miles of the Upper Mississippi River and 127 miles of the Lower Mississippi River. An analysis of the waterborne commerce data for the State of Missouri shows that more than 16 million tons of commodities were shipped on the river system out of the state. A sizeable portion of this tonnage consisted of aggregates (6.6 million tons) and grain (5.8 million tons). Docks in the state received 5.8 million tons, with coal being the largest commodity. Over 7 million tons moved within the state. In 2008, the 29.0 million tons shipped to, from and within Missouri were worth \$3.9 billion. Missouri docks shipped commodities by barge to 15 states, and received commodities from 16 states. There are approximately 195 manufacturing facilities, terminals, and docks on the waterways of Missouri that shipped and received tonnage in 2008. There are seven navigation locks and dams on the Mississippi River bordering Missouri.

The Port of Metropolitan St. Louis is defined as 71 miles of the Mississippi River and includes facilities on both sides of the river. The port shipped and received 29.5 million tons in 2008 worth over \$4.4 billion, making St. Louis the 3rd busiest inland port in the country. The main commodity was coal, with over 11.8 million tons shipped and received.

(Source: USACE Waterborne Commerce Statistics)

M-35 Marine Highway Benefits Data									
State	Cargo tons total - CY 2011	Miss. River Waterway Mileage	Roadway mileage (est.) - Route parallel to Miss. River		Modal Cargo Capacity		State of Good Repair - Maintenance Costs (10.0 cents per VMT for rural road segments)	Emissions Avoided	Value of Annual costs of CO2
			Description	Miles	# of Truckload equivalents	# of Barge equivalents	If cargo is hauled by trucks	(Difference btwn truck and barge emissions)	(social costs of emissionsestimate of climate change damage)
Minnesota	43,109,000	190	I-35 from IA - MN state line to Minneapolis	114	1,724,360	1,642.2	\$ 19,657,704.00	189,603	\$ 5,676,713.82
lowa	9,740,000	312	I-35 from IA - MN state line to SR 27 to IA - MO state line	278	389,600	371.0	\$ 10,830,880.00	133,712	\$ 4,003,337.28
Illinois	109,663,000	580	Davenport, IA to Springfield to St. Louis via I-74 to I-55	266	4,386,520	4,177.6	\$ 116,681,432.00	828,047	\$ 24,791,727.18
Wisconsin	32,042,000	231	Hudson, WI to WI - IA state line (near Dubuque) via I-94 to US 61	259	1,281,680	1,220.6	\$ 33,195,512.00	447,755	\$ 13,405,784.70
Missouri	33,111,000	361	SR 27 @ IA - MO state line to U.S. 61 to St. Louis/Miss. River	185	1,324,440	1,261.4	\$ 24,502,140.00	201,728	\$ 6,039,736.32

DISCLAIMER: The numbers in the table are calculated estimates using data from the sources listed below. For an actual valuation, more in-depth research would be needed. However, this methodology is sufficient for providing general estimations for a marine highway corridor designation application.

#### **CONGESTION REDUCTION BENEFITS**

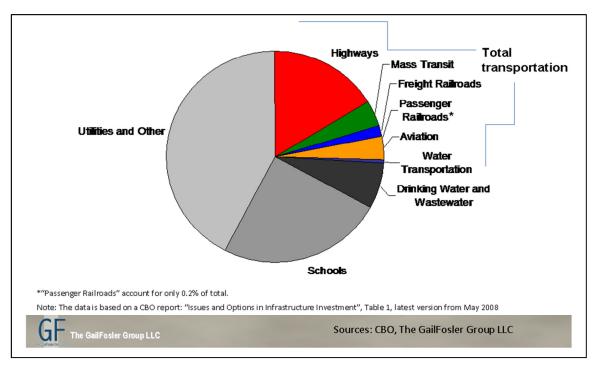
Increasing the use of ports and waterways on the Corridor route between the Twin Cities and the M-55 Corridor will serve to decrease the amount of freight traveling on local roads, interstate highways and bridges, and railways throughout the Upper Mississippi River Basin.

Diverted traffic volumes will reduce wear on infrastructure, such as roads and railways, and also slow its deterioration, thus lowering overall infrastructure and maintenance costs. By intercepting freight and transferring it to barges as an alternative to crossing the Mississippi River via road or rail, there would be significant savings on the construction and maintenance of bridges as a result. Estimates by the Victoria Transport Policy Institute conclude that "A heavy truck can impose road wear costs hundreds of times greater than an automobile," (VTPI) demonstrating how freight traffic contributes to premature deterioration, more frequently needed maintenance, and higher costs of road and rail infrastructure Furthermore, a study by the Government Accountability Office showed that for trucking, external costs of transportation that the consumer passes on to society were six times more than the cost of rail and nine times more than the cost of water (GAO). According to a 2010 report by the Congressional Budget Office, "Spending on highways at all levels of government accounted for 43 percent of expenditures for transportation and water infrastructure in 2007... and the remaining

categories of water transportation and water resources accounted for 5 percent" (CBO). This demonstrates a clear and sizeable difference in the cost of infrastructure for roadways versus waterways. Even with the shifting of freight transportation to waterways, it is unlikely that these numbers would reverse because of the lower infrastructural demands of water transit in general. The following chart illustrates this point, with water transportation having the lowest infrastructure expenditures of all transportation modes.

#### **INFRASTRUCTURE SPENDING IN THE UNITED STATES**

(Congressional Budget Office)

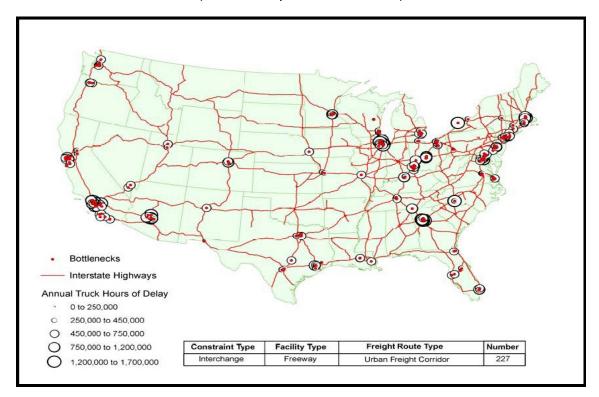


#### STATE-BY-STATE CONGESTION REDUCTION BENEFITS

<u>Minnesota</u> - According to the Urban Mobility Report by Texas Transportation Institute, the Twin Cities (Minneapolis-St. Paul) is the 16<sup>th</sup> most congested metro when compared to 101 other metropolitan areas in the United States. The same report identified Minneapolis-St. Paul as being 115 percent above the national average of large urban areas (over 1 million and less than 3 million population) in annual truck delays, with over 3 million hours. Minnesota in total has 5 bottleneck locations among the top 100, according to the Freight Performance measures. Ranking the highest is the Interstate 35 - 494 Interchange in Minneapolis-St. Paul as the 17<sup>th</sup> worst bottleneck in the nation. Along with the existing M-90 Marine Highway to the North, the addition of the M-35 should assist with the congestion of the urban areas and statewide to the South.

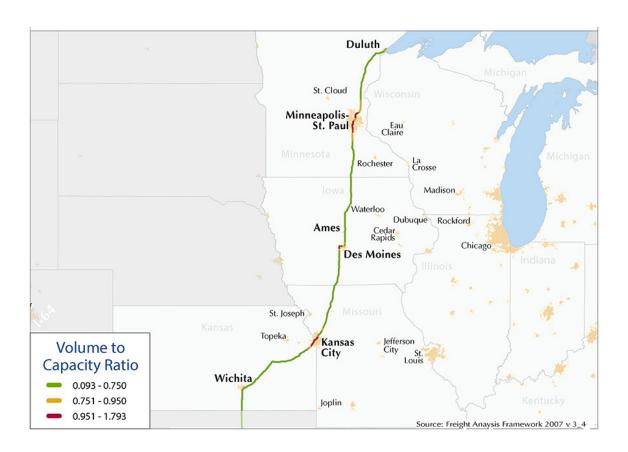
#### MAJOR HIGHWAY INTERCHANGE BOTTLENECKS FOR TRUCKS

(Texas Transportation Institute)



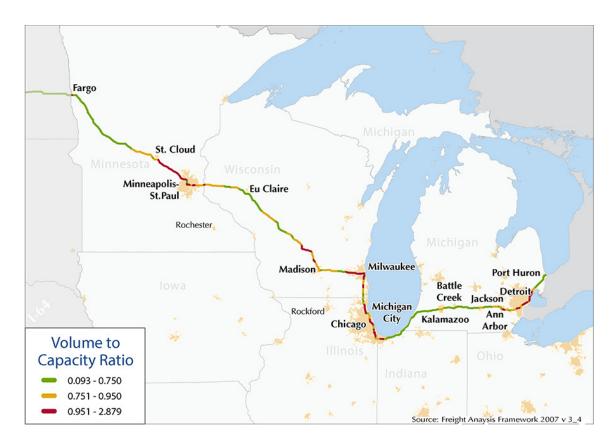
<u>Wisconsin</u> – The State of Wisconsin features two of the most congested metro areas when compared to 101 other metropolitan areas in the United States with Milwaukee at #32 and Madison at #88, according to the Urban Mobility Report by Texas Transportation Institute. Milwaukee's Interstate 94 – 894 Interchange is identified by the Freight Performance Measures as the 31<sup>st</sup> worst bottleneck location out of list of 100 specific urban locations. Along with the existing M-90 Marine Highway to the East, the addition of the M-35 provides a positive addition to the western edge of the state.

<u>lowa</u> – According to the Texas Transportation Institute (TTI), the average driver in the Des Moines urban area loses \$585 each year in the cost of lost time and wasted fuel as a result of traffic congestion. The average commuter in the Des Moines urban area loses 27 hours each year stuck in congestion. The statewide cost of congestion related delays and wasted fuel is \$360 million each year (Iowa DOT TRIP Study). The metropolitan area of Omaha, which includes the Iowa border, is identified by the Texas Transportation Institute as the 62<sup>nd</sup> most congested areas when compared to 101 other metropolitan areas in the United States. Along with the existing M-29 Connector to the West, the addition of the M-35 provides congestion relief benefits to the Eastern portion of the State.



Interstate – 35 Corridor Congestion (Mid-America Freight Coalition)

Illinois – According to the Urban Mobility Report by Texas Transportation Institute, Chicago is the 3<sup>rd</sup> most congested metro when compared to 101 other metropolitan areas in the United States. The same report identified Chicago as being 185 percent above the national average of very large urban areas (over 3 million population) in annual truck delays, with nearly 23 million hours. Illinois in total has 4 bottleneck locations among the top 100 congestion rankings, according to the Freight Performance measures, including the worst ranked location in the United States at Interstate 290 – 90/94 Interchange. Downstate Illinois, East St. Louis has the 5th worst bottleneck location in the country at the Poplar Street Bridge (I-64/55/70) Interchange. The addition of the M-35 Marine Highway Corridor would form a formidable system for the State of Illinois, as it links to Chicago from the North via the already existing M-55, which connects to the eastern coast by the M-90. Along with the existing M-55 Corridor to the South, the M-70 runs east to west providing addition congestion benefits throughout the state.



Interstate – 94 Corridor Congestion (Mid-America Freight Coalition)

Missouri – The State of Missouri features two of the most congested metro areas when compared to 101 other metropolitan areas in the United States, St. Louis at #20 and Kansas City at #29, according to the Urban Mobility Report by Texas Transportation Institute. The same report identified St. Louis as being 165 percent above the national average of large urban areas (over 1 million and less than 3 million population) in annual truck delays, with nearly over 4 million hours. Missouri has 2 bottleneck locations identified in the top 100 congestion rankings, according to the Freight Performance measures. Ranking the highest for the State of Missouri is the Poplar Street Bridge (I-64/55/70) Interchange in St. Louis, identified as the 5<sup>th</sup> worst bottleneck location in the country. The addition of the M-35 Marine Highway Corridor would form a formidable system for the State of Missouri to create a robust waterway system, directly impacting congestion relief efforts. The M-35 would connect with the existing M-55, which connects to the M-70, which connects to the M-29 throughout the state.

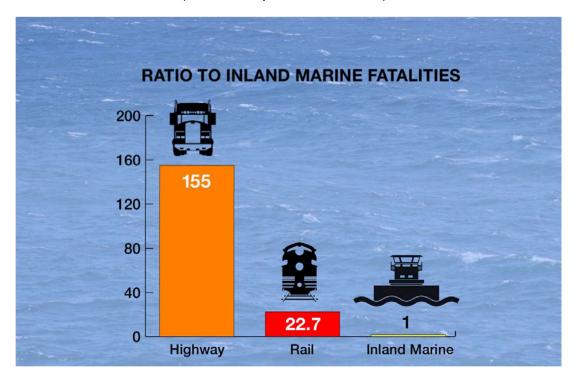
#### **PUBLIC BENEFITS**

In addition to congestion reduction, there would be a number of other benefits to the public as a result of shifting freight traffic to inland waterways. Decreasing the number of freight trucks on the road means safer roads for other passenger vehicles, since a disproportionately high number of fatal accidents involve freight vehicles. According to a report released by the

University of Michigan Transportation Research Institute, "When measured by VMT [vehicle miles traveled], trucks in the US tend to have higher involvement rates per mile traveled in fatal crashes than smaller motor vehicles, but they have substantially lower rates in injury and PDO (property damage only) crashes." This means that although the overall number of crashes involving freight trucks is low, when accidents do occur, they tend to be fatal. Although there is a danger posed to freight truck drivers, especially in the case of truck rollover, it is more often the other vehicles involved in these accidents that suffer fatalities. The report states that this is because of the greater physical size and weight of freight trucks in comparison to passenger vehicles and also because freight tends to travel on interstate highways and other roads with higher speed limits, making accidents more dangerous when they do occur (Blower & Woodroffe). Removing a portion of these freight vehicles from the road is likely to result in lower rates of accidents involving freight trucks and lower rates of fatalities, making interstate highways in the region a safer place for all vehicles. The chart below from the Texas Transportation Institute illustrates the sizeable difference in fatality rates between the different transportation modes, with highway fatalities ranking 155 times higher than inland waterways and rail fatalities ranking almost 23 times higher.

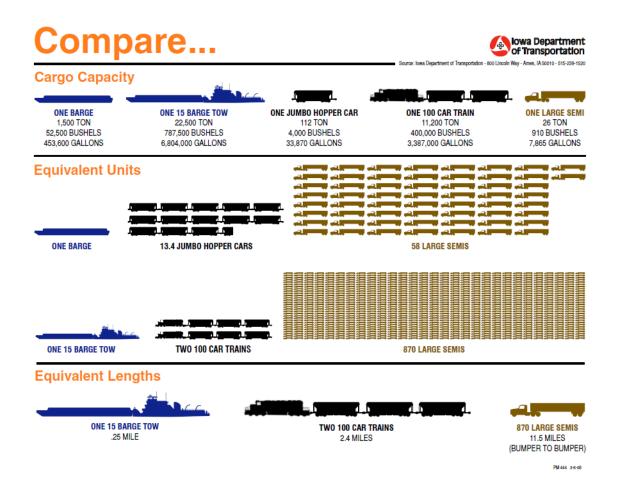
#### **RATIO OF FATALITIES PER BILLION TON-MILES**

(Texas Transportation Institute)



Shifting freight to inland waterways also means lower vehicle emissions levels for the region and improved air quality, which is accomplished in two ways. First, the vessels and barges used in water transportation typically have lower fuel consumption and lower emissions than freight trucks or trains. Secondly, congestion on interstates and other roadways causes trucks to operate at a lower fuel efficiency and increases their emissions. According to a Mid-America

Freight Coalition Study, this is because "An engine operates most efficiently from both the perspective of fuel consumption and of emissions at slightly below highway speeds. At low speeds and at very high speeds, engines pollute much more than they do at moderate speeds. Congestion will cause more pollution" (MAFC). The study has highlighted the connection between congestion and pollution and has made clear the fact that congestion has a negative impact on much more than just travel times. The public advantage of alleviating congestion by reducing roadway freight traffic is enhanced by the added benefit of reduced pollution and improved air quality. The study also states that with the Upper Midwest's transportation network of highways, waterways and railways currently operating at or near capacity, the expected future growth of freight ton-miles by 80 percent over the next decade poses a major challenge (MAFC). A significant solution is needed in order to avoid the impending congestion catastrophe and diverting freight traffic to marine highways can be a part of that solution. While modal diversion serves to provide congestion relief, it also will reduce wear and tear on our roads with fewer trucks on the roads, lowa does a great job of illustrating this comparison below.



The following table and chart from the Texas Transportation Institute demonstrate the environmental advantages of water transportation, with the fuel efficiency of inland towing exceeding that of railroads and trucking. Emissions for inland towing is also less than that of railroad and trucking for all five major pollutants – hydrocarbons, carbon monoxide, nitrogen oxide, particulate matter, and carbon dioxide.

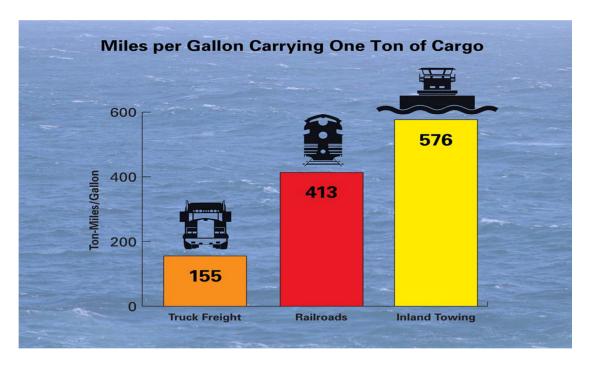
#### **SUMMARY OF EMISSIONS – GRAMS PER TON-MILE**

(Texas Transportation Institute)

Emissions (grams/ton-mile)								
	НС	СО	NO <sub>x</sub>	PM	CO <sub>2</sub> <sup>35</sup>			
Inland Towing	0.01737	0.04621	0.46907	0.01164	17.48			
Eastern Railroad	0.02419	0.06434	0.65312	0.01624	24.39			
Western Railroad	0.02423	0.06445	0.65423	0.01621	24.39			
Truck	0.020	0.136	0.732	0.018	64.96			

#### **COMPARISON OF FUEL EFFICIENCY**

(Texas Transportation Institute)



#### SYSTEM IMPEDIMENTS

It is well reported that the aging lock and dam infrastructure on the Mississippi River is in dire need of improvements, repairs and maintenance. Future growth will place a greater demand on the performance of the navigable waterways infrastructure and will be a continual impediment until significant investment is provided. Without new investment, our navigable waterways will be challenged to provide low-cost transportation benefits to our inland shippers, carriers, and industry. Also, operational needs and maintenance of lock and dam facilities must receive proper awareness and attention so that transportation stakeholders can have a greater trust in reliability and dependability of the Mississippi River as viable inland waterway network.

Due to the lack of consistent funding for operations and maintenance, ensuring a safe and navigable channel for inland waterway transport will continue to be an impediment for the U.S. Army Corps of Engineers along the proposed M-35 Corridor. It is important to have a stable source of funding for dredging and maintenance efforts throughout the Mississippi region so that the Corps can adequately maintain the channels for safe and reliable navigation.

As mentioned before, these river corridor efforts are responding to existing and projected metro road congestion problems resulting from increasing metro populations throughout the country; and the fact that freight capacity on our inland waterways are not being used to its fullest potential. The projected future growth in freight will need a multimodal system of reliable and dependable networks of highways, railways, airways and waterways. The future market will certainly provide opportunities for all other shipping and transportation modes, even with a redistribution of freight to the inland waterways. For example, short-haul trucking will still be needed to accommodate cargoes coming off of barges that are not yet at their final destination. Freight traffic travelling east and west will require intermodal transit for a portion of their journey due to the geographic limitations of travel on the Mississippi River, which runs north and south.

Perhaps one of the biggest impediments facing the proposed M-35 Corridor is a lack of an overall cohesive strategy and planning effort. The approval of the M-35 as a designated corridor as a maritime highway by the U.S. DOT will serve as the most significant step for this inland waterway to be recognized as an essential freight corridor. With co-sponsorship of all adjacent state department of transportation agencies, regional collaboration is already demonstrated with this application submission. With final approval of MARAD, co-sponsors can enhance this communication and collaboration in an aim toward addressing these impediments so that the M-35 serves to provide a viable option for freight transport for our transportation stakeholders.

No specific organization has come forward opposing efforts of this application submission to U.S.DOT MARAD. Supporters of this application will be encouraged to submit their own letter of support under a separate cover.

#### **APPENDIXES**

Appendix 1 – Listing of Statistical Areas within the Area of Influence for the M-35 Waterway of the Saints Marine Highway Corridor (Attached)

Appendix 2 – Mid-America Freight Coalition Interstate 35 Corridor Draft Profile (Attached)

Appendix 3 - Mid-America Freight Coalition Interstate 94 Corridor Draft Profile (Attached)

#### **Document References**

Daniel Blower & John Woodroffe. (2012). Survey of the Status of Truck Safety: Brazil, China Australia and the United States.

Metropolitan Council. (2012). Assessment of Economic Impact of Potentially Discontinuing the Operation of the Upper St. Anthony Falls Lock.

Mid-America Freight Coalition. (2006). Upper Midwest Freight Corridor Study.

Minnesota Department of Transportation. (2012). *Statewide Multimodal Transportation Plan*.

Texas Transportation Institute. (2007). A Modal Comparison of Domestic Freight Transportation Effects on the General Public.

Victoria Transport Policy Institute. (2011). Freight Transportation Management.

#### Appendix 1

Inclusive of the northern and southern MSA anchors for the M-35 Waterway of the Saints, the statistical areas within the area of influence are the following statistical areas:

- Minneapolis-St. Paul-Bloomington, MN-WI
  - Anoka County, MN
  - Carver County, MN
  - Chisago County, MN
  - Dakota County, MN
  - Hennepin County, MN
  - Isanti County, MN
  - Pierce County, WI
  - Ramsey County, MN
  - Scott County, MN

- Sherburne County, MN
- St. Croix County, WI
- Washington County, MN
- Wright County, MN
- Rochester, MN
  - Dodge County
  - Olmsted County
  - Wabasha County
- Southeast Minnesota nonmetropolitan area
  - Brown County
  - Faribault County
  - Fillmore County
  - Freeborn County
  - Goodhue County
  - Le Sueur County
  - Martin County
  - Mower County
  - Rice County
  - Sibley County
  - Steele County
  - Waseca County
  - Watonwan County
  - Winona County
- La Crosse, WI-MN
  - Houston County, MN
  - La Crosse County, WI
- Southwestern Wisconsin nonmetropolitan area
  - Buffalo County
  - Crawford County
  - Dunn County
  - Jackson County
  - Monroe County
  - Pepin County
  - Vernon County
- Dubuque, IA
  - Dubuque County

#### Northeast Iowa nonmetropolitan area

Allamakee County

**Buchanan County** 

**Butler County** 

Cerro Gordo County

**Chickasaw County** 

Clayton County

**Delaware County** 

**Fayette County** 

Floyd County

Franklin County

**Hardin County** 

**Howard County** 

Mitchell County

Winneshiek County

**Worth County** 

#### Davenport-Moline-Rock Island, IA-IL

- Henry County, IL
- Mercer County, IL
- Rock Island County, IL
- Scott County, IA

#### • Southeast Iowa nonmetropolitan area

- Appanoose County
- Cedar County
- Clinton County
- Davis County
- Des Moines County
- Henry County
- Iowa County
- Jackson County
- Jasper County
- Jefferson County
- Keokuk County
- Lee County
- Louisa County
- Mahaska County
- Marion County
- Marshall County
- Monroe County
- Muscatine County
- Poweshiek County

- Tama County
- Van Buren County
- Wapello County
- Northwest Illinois nonmetropolitan area
  - Bureau County
  - Carroll County
  - Jo Daviess County
  - La Salle County
  - Lee County
  - Ogle County
  - Putnam County
  - Stephenson County
  - Whiteside County
- West Central Illinois nonmetropolitan area
  - Adams County
  - Brown County
  - Cass County
  - Christian County
  - De Witt County
  - Fulton County
  - Greene County
  - Hancock County
  - Henderson County
  - Knox County
  - Livingston County
  - Logan County
  - Mason County
  - McDonough County
  - Montgomery County
  - Morgan County
  - Moultrie County
  - Pike County
  - Schuyler County
  - Scott County
  - Shelby County
  - Warren County
- North Missouri nonmetropolitan area
  - Adair County
  - Atchison County
  - Carroll County
  - Chariton County

- Clark County
- Daviess County
- Gentry County
- Grundy County
- Harrison County
- Holt County
- Knox County
- Lewis County
- Linn County
- Livingston County
- Macon County
- Marion County
- Mercer County
- Monroe County
- Nodaway County
- Pike County
- Putnam County
- Ralls County
- Schuyler County
- Scotland County
- Shelby County
- Sullivan County
- Worth County

#### • St. Louis, MO-IL

- Bond County, IL
- Calhoun County, IL
- Clinton County, IL
- Franklin County, MO
- Jefferson County, MO
- Jersey County, IL
- Lincoln County, MO
- Macoupin County, IL
- Madison County, IL
- Monroe County, IL
- St. Charles County, MO
- St. Clair County, IL
- St. Louis County, MO
- St. Louis city, MO
- Warren County, MO
- Washington County, MO